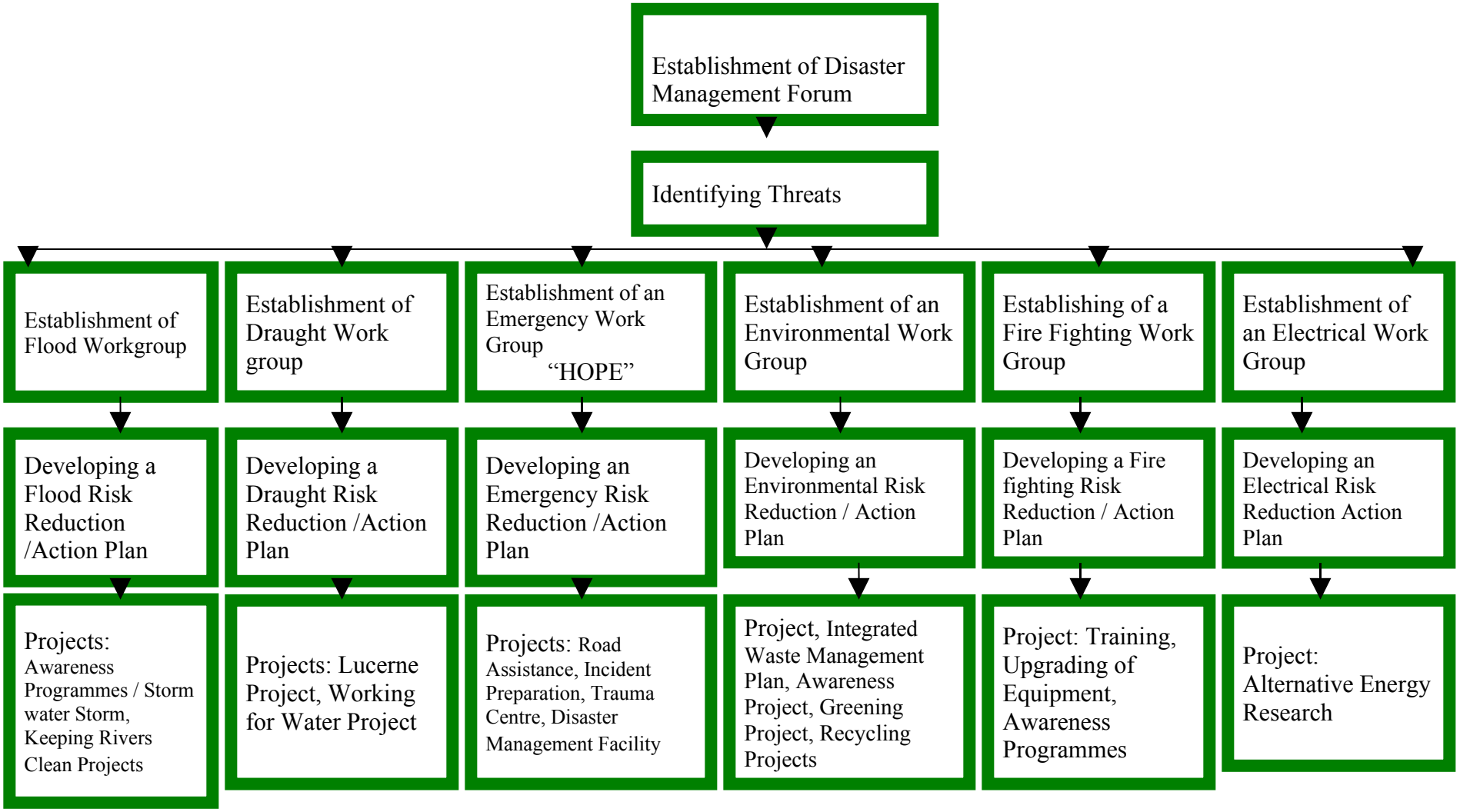The Disaster Management Planning Process